

General Assembly

Amendment

January Session, 2003

LCO No. 7291

HB0516907291HD0

Offered by:

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To: House Bill No. **5169**

File No. 176

Cal. No. 138

"AN ACT CONCERNING THE FILING OF REGULAR MEETING AGENDAS UNDER THE FREEDOM OF INFORMATION ACT."

- 1 After the last section, add the following and renumber sections and
- 2 internal references accordingly:
- 3 "Sec. 501. Subsections (b) to (d), inclusive, of section 1-210 of the
- 4 general statutes are repealed and the following is substituted in lieu
- 5 thereof (Effective October 1, 2003):
- 6 (b) Nothing in the Freedom of Information Act shall be construed to require disclosure of:
- 8 (1) Preliminary drafts or notes provided the public agency has
- 9 determined that the public interest in withholding such documents
- 10 clearly outweighs the public interest in disclosure;
- 11 (2) Personnel or medical files and similar files the disclosure of

12 which would constitute an invasion of personal privacy;

(3) Records of law enforcement agencies not otherwise available to the public which records were compiled in connection with the detection or investigation of crime, if the disclosure of said records would not be in the public interest because it would result in the disclosure of (A) the identity of informants not otherwise known or the identity of witnesses not otherwise known whose safety would be endangered or who would be subject to threat or intimidation if their identity was made known, (B) signed statements of witnesses, (C) information to be used in a prospective law enforcement action if prejudicial to such action, (D) investigatory techniques not otherwise known to the general public, (E) arrest records of a juvenile, which shall also include any investigatory files, concerning the arrest of such juvenile, compiled for law enforcement purposes, (F) the name and address of the victim of a sexual assault under section 53a-70, 53a-70a, 53a-71, 53a-72a, 53a-72b or 53a-73a, or injury or risk of injury, or impairing of morals under section 53-21, or of an attempt thereof, or (G) uncorroborated allegations subject to destruction pursuant to section 1-216;

- (4) Records pertaining to strategy and negotiations with respect to pending claims or pending litigation to which the public agency is a party until such litigation or claim has been finally adjudicated or otherwise settled:
- (5) (A) Trade secrets, which for purposes of the Freedom of Information Act, are defined as information, including formulas, patterns, compilations, programs, devices, methods, techniques, processes, drawings, cost data, or customer lists that (i) derive 39 independent economic value, actual or potential, from not being 40 generally known to, and not being readily ascertainable by proper means by, other persons who can obtain economic value from their disclosure or use, and (ii) are the subject of efforts that are reasonable 43 under the circumstances to maintain secrecy; and

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44 (B) Commercial or financial information given in confidence, not 45 required by statute;

- 46 (6) Test questions, scoring keys and other examination data used to 47 administer a licensing examination, examination for employment or 48 academic examinations;
 - (7) The contents of real estate appraisals, engineering or feasibility estimates and evaluations made for or by an agency relative to the acquisition of property or to prospective public supply and construction contracts, until such time as all of the property has been acquired or all proceedings or transactions have been terminated or abandoned, provided the law of eminent domain shall not be affected by this provision;
- 56 (8) Statements of personal worth or personal financial data required 57 by a licensing agency and filed by an applicant with such licensing 58 agency to establish the applicant's personal qualification for the 59 license, certificate or permit applied for;
- 60 (9) Records, reports and statements of strategy or negotiations with 61 respect to collective bargaining;
- 62 (10) Records, tax returns, reports and statements exempted by 63 federal law or state statutes or communications privileged by the 64 attorney-client relationship;
 - (11) Names or addresses of students enrolled in any public school or college without the consent of each student whose name or address is to be disclosed who is eighteen years of age or older and a parent or guardian of each such student who is younger than eighteen years of age, provided this subdivision shall not be construed as prohibiting the disclosure of the names or addresses of students enrolled in any public school in a regional school district to the board of selectmen or town board of finance, as the case may be, of the town wherein the student resides for the purpose of verifying tuition payments made to such school;

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75 (12) Any information obtained by the use of illegal means;

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- 76 (13) Records of an investigation or the name of an employee 77 providing information under the provisions of section 4-61dd;
- 78 (14) Adoption records and information provided for in sections 45a-79 746, 45a-750 and 45a-751;
 - (15) Any page of a primary petition, nominating petition, referendum petition or petition for a town meeting submitted under any provision of the general statutes or of any special act, municipal charter or ordinance, until the required processing and certification of such page has been completed by the official or officials charged with such duty after which time disclosure of such page shall be required;
- (16) Records of complaints, including information compiled in the investigation thereof, brought to a municipal health authority pursuant to chapter 368e or a district department of health pursuant to chapter 368f, until such time as the investigation is concluded or thirty days from the date of receipt of the complaint, whichever occurs first;
 - (17) Educational records which are not subject to disclosure under the Family Educational Rights and Privacy Act, 20 USC 1232g;
- 93 (18) Records, the disclosure of which the Commissioner of 94 Correction, or as it applies to Whiting Forensic Division facilities of the 95 Connecticut Valley Hospital, the Commissioner of Mental Health and 96 Addiction Services, has reasonable grounds to believe may result in a 97 safety risk, including the risk of harm to any person or the risk of an 98 escape from, or a disorder in, a correctional institution or facility under 99 the supervision of the Department of Correction or Whiting Forensic 100 Division facilities. Such records shall include, but are not limited to:
- 101 (A) Security manuals, including emergency plans contained or 102 referred to in such security manuals;
- 103 (B) Engineering and architectural drawings of correctional 104 institutions or facilities or Whiting Forensic Division facilities;

105 (C) Operational specifications of security systems utilized by the 106 Department of Correction at any correctional institution or facility or 107 Whiting Forensic Division facilities, except that a general description 108 of any such security system and the cost and quality of such system 109 may be disclosed;

- (D) Training manuals prepared for correctional institutions and facilities or Whiting Forensic Division facilities that describe, in any manner, security procedures, emergency plans or security equipment;
- 113 (E) Internal security audits of correctional institutions and facilities 114 or Whiting Forensic Division facilities;
- (F) Minutes or recordings of staff meetings of the Department of Correction or Whiting Forensic Division facilities, or portions of such minutes or recordings, that contain or reveal information relating to security or other records otherwise exempt from disclosure under this subdivision;
- 120 (G) Logs or other documents that contain information on the 121 movement or assignment of inmates or staff at correctional institutions 122 or facilities; and
- 123 (H) Records that contain information on contacts between inmates, 124 as defined in section 18-84, and law enforcement officers;
- 125 (19) Records when there are reasonable grounds to believe 126 disclosure may result in a safety risk, including the risk of harm to any 127 person, any government-owned or leased institution or facility or any 128 fixture or appurtenance and equipment attached to, or contained in, 129 such institution or facility, except that such records shall be disclosed 130 to a law enforcement agency upon the request of the law enforcement 131 agency. Such reasonable grounds shall be determined (A) with respect 132 to records concerning any executive branch agency of the state or any 133 municipal, district or regional agency, by the Commissioner of Public 134 Works, after consultation with the chief executive officer of the agency; 135 (B) with respect to records concerning Judicial Department facilities,

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136 by the Chief Court Administrator; and (C) with respect to records 137 concerning the Legislative Department, by the executive director of the 138 Joint Committee on Legislative Management. As used in this section, 139 "government-owned or leased institution or facility" includes, but is 140 not limited to, an institution or facility owned or leased by a public 141 defined in section 16-1, service company, as certified 142 telecommunications provider, as defined in section 16-1, a water 143 company, as defined in section 25-32a, or a municipal utility that 144 furnishes electric, gas or water service, but does not include an 145 institution or facility owned or leased by the federal government, and 146 "chief executive officer" includes, but is not limited to, an agency head, department head, executive director or chief executive officer. Such 147 148 records include, but are not limited to:

- (i) Security manuals or reports;
- (ii) Engineering and architectural drawings of government-owned or leased institutions or facilities;
- (iii) Operational specifications of security systems utilized at any government-owned or leased institution or facility, except that a general description of any such security system and the cost and quality of such system, may be disclosed;
- 156 (iv) Training manuals prepared for government-owned or leased 157 institutions or facilities that describe, in any manner, security 158 procedures, emergency plans or security equipment;
- (v) Internal security audits of government-owned or leased institutions or facilities;
- (vi) Minutes or records of meetings, or portions of such minutes or records, that contain or reveal information relating to security or other records otherwise exempt from disclosure under this subdivision;
- 164 (vii) Logs or other documents that contain information on the 165 movement or assignment of security personnel at government-owned

- or leased institutions or facilities; [and]
- (viii) Emergency plans and emergency recovery or response plans;
- 168 <u>and</u>
- 169 (ix) Residential addresses, residential telephone numbers,
- 170 <u>residential electronic mail addresses or other residential or personal</u>
- 171 contact information related to a state employee, or classification of
- employee, where disclosure may result in a significant risk of harm to
- the employee, or employees in that classification;
- 174 (x) Procurement documents concerning security and surveillance
- 175 equipment and investigative services when the disclosure of the
- 176 equipment type or subject of the services could make known the target
- of an investigation or that an investigation is in progress;
- 178 (xi) The content of any workplace violence incident report,
- 179 including, but not limited to, information on the identity of a
- 180 complainant, the investigators or the circumstances surrounding the
- incident or threat when disclosure poses a substantial risk of harm to
- 182 the complainant or another person; and
- 183 (xii) With respect to a water company, as defined in section 25-32a,
- 184 that provides water service: Vulnerability assessments and risk
- management plans, operational plans, portions of water supply plans
- 186 submitted pursuant to section 25-32d that contain or reveal
- 187 <u>information the disclosure of which may result in a security risk to a</u>
- 188 water company, inspection reports, technical specifications and other
- materials that depict or specifically describe critical water company
- 190 operating facilities, collection and distribution systems or sources of
- 191 supply;
- 192 (20) Records of standards, procedures, processes, software and
- 193 codes, not otherwise available to the public, the disclosure of which
- 194 would compromise the security or integrity of an information
- 195 technology system.

(c) Whenever a public agency receives a request from any person confined in a correctional institution or facility or a Whiting Forensic Division facility, for disclosure of any public record under the Freedom of Information Act, the public agency shall promptly notify the Commissioner of Correction or the Commissioner of Mental Health and Addiction Services in the case of a person confined in a Whiting Forensic Division facility of such request, in the manner prescribed by the commissioner, before complying with the request as required by the Freedom of Information Act. If the commissioner believes the requested record is exempt from disclosure pursuant to subdivision (18) of subsection (b) of this section, the commissioner may withhold such record from such person when the record is delivered to the person's correctional institution or facility or Whiting Forensic Division facility.

(d) Whenever a public agency, except the Judicial Department or Legislative Department, receives a request from any person for disclosure of any records described in subdivision (19) of subsection (b) of this section under the Freedom of Information Act, the public agency shall promptly notify the Commissioner of Public Works of such request, in the manner prescribed by the commissioner, before complying with the request as required by the Freedom of Information Act and for information related to a water company, as defined in section 25-32a, the public agency shall promptly notify the water company, before complying with the request as required by the Freedom of Information Act. If the commissioner, after consultation with the chief executive officer of the applicable agency or after consultation with the chief executive officer of the applicable water company for information related to a water company, as defined in section 25-32a, believes the requested record is exempt from disclosure pursuant to subdivision (19) of subsection (b) of this section, the commissioner may direct the agency to withhold such record from such person. In any appeal brought under the provisions of section 1-206 of the Freedom of Information Act for denial of access to records for any of the reasons described in subdivision (19) of subsection (b) of

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this section, such appeal shall be against the Commissioner of Public Works, exclusively, or, in the case of records concerning Judicial Department facilities, the Chief Court Administrator or, in the case of records concerning the Legislative Department, the executive director of the Joint Committee on Legislative Management.

Sec. 502. (NEW) (Effective from passage) The name and address of a sexual harassment complainant in any sexual harassment investigation conducted by a public agency and any related identifying information shall be confidential and shall be disclosed only upon order of the Superior Court, except the public agency (1) shall disclose the name of the sexual harassment complainant to the accused during the public agency's sexual harassment investigation, and (2) may disclose the name of the sexual harassment complainant to other persons participating in the public agency's sexual harassment investigation. For purposes of this section, "public agency" has the same meaning as in section 1-200 of the general statutes.

Sec. 503. (NEW) (Effective July 1, 2003) Any person (1) claiming to have been aggrieved by any ruling of any election official in connection with a referendum, (2) claiming that there has been a mistake in the count of votes cast for a referendum, or (3) claiming to be aggrieved by a violation of any provision of section 9-355, 9-357 to 9-361, inclusive, 9-364, 9-364a or 9-365 of the general statutes in the casting of absentee ballots at a referendum, may bring a complaint to any judge of the Superior Court for relief from such ruling, mistake or violation. In any action brought pursuant to the provisions of this section, the complainant shall send a copy of the complaint by first class mail, or deliver a copy of the complaint by hand, to the State Elections Enforcement Commission. If such complaint is made prior to such referendum, such judge shall proceed expeditiously to render judgment on the complaint and shall cause notice of the hearing to be given to the Secretary of the State and the State Elections Enforcement Commission. If such complaint is made subsequent to such referendum, it shall be brought within thirty days after such referendum to any judge of the Superior Court, in which the person

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shall set out the claimed errors of the election official, the claimed errors in the count or the claimed violations of said sections. Such judge shall forthwith order a hearing to be held upon such complaint, upon a day not more than five nor less than three days from the making of such order, and shall cause notice of not less than three nor more than five days to be given to any person who may be affected by the decision upon such hearing, to such election official, the Secretary of the State, the State Elections Enforcement Commission and to any other party or parties whom such judge deems proper parties to the hearing, of the time and place for the hearing upon such complaint. Such judge shall, on the day fixed for such hearing and without unnecessary delay, proceed to hear the parties. If sufficient reason is shown, such judge may order any voting machines to be unlocked or any ballot boxes to be opened and a recount of the votes cast, including absentee ballots, to be made. Such judge shall, if such judge finds any error in the rulings of the election official or any mistake in the count of the votes, certify the result of such judge's finding or decision to the Secretary of the State before the tenth day succeeding the conclusion of the hearing. Such judge may order a new referendum or a change in the existing referendum schedule. Such certificate of such judge's finding or decision shall be final and conclusive upon all questions relating to errors in the ruling of such election officials, to the correctness of such count, and, for the purposes of this section only, such claimed violations, and shall operate to correct the returns of the moderators or presiding officers, so as to conform to such finding or decision, except that this section shall not affect the right of appeal to the Supreme Court and it shall not prevent such judge from reserving such questions of law for the advice of the Supreme Court as provided in section 9-325 of the general statutes. Such judge may, if necessary, issue such judge's writ of mandamus, requiring the adverse party and those under such judge to deliver to the complainant the appurtenances of such office, and shall cause such judge's finding and decree to be entered on the records of the Superior Court in the proper judicial district.

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Sec. 504. Section 19a-411 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2003*):

- (a) The Office of the Chief Medical Examiner shall keep full and complete records properly indexed, giving the name, if known, of every person whose death is investigated, the place where the body was found, the date, cause and manner of death and containing all other relevant information concerning the death and a copy of the death certificate. The full report and detailed findings of the autopsy and toxicological and other scientific investigation, if any, shall be a part of the record in each case. The office shall promptly notify the state's attorney having jurisdiction of such death and deliver to the state's attorney copies of all pertinent records relating to every death in which further investigation may be advisable. Any state's attorney, chief of police or other law enforcement official may, upon request, secure copies of such records or other information deemed necessary by such official for the performance of his or her official duties.
- (b) The report of examinations conducted by the Chief Medical Examiner, Deputy Chief Medical Examiner, an associate medical examiner or an authorized assistant medical examiner, and of the autopsy and other scientific findings may be made available to the public only through the Office of the Chief Medical Examiner and in accordance with this section, section 1-210, as amended by this act, and the regulations of the commission. Any person may obtain copies of such records upon such conditions and payment of such fees as may be prescribed by the commission, except that no person with a legitimate interest in the records shall be denied access to such records, and no person may be denied access to records concerning a person in the custody of the state at the time of death or a person who died as a <u>result of police action</u>. As used in this section, a "person in the custody of the state" is a person committed to the custody of (1) the Commissioner of Correction for confinement in a correctional institution or facility or a community residence, (2) the Commissioner of Children and Families, or (3) the Commissioner of Mental Retardation.

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(c) Upon application by the Chief Medical Examiner or state's attorney to the superior court for the judicial district in which the death occurred, or to any judge of the superior court in such judicial district when said court is not then sitting, said court or such judge may limit such disclosure to the extent that there is a showing by the Chief Medical Examiner or state's attorney of compelling public interest against disclosure of any particular document or documents. Public authorities, professional, medical, legal or scientific bodies or universities or similar research bodies may, in the discretion of the commission, have access to all records upon such conditions and payment of such fees as may be prescribed by the commission. Where such information is made available for scientific or research purposes, such conditions shall include a requirement that the identity of the deceased persons shall remain confidential and shall not be published.

Sec. 505. Subdivision (6) of section 9-372 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2003):

(6) "Minor party" means (A) a political party or organization which is not a major party and whose candidate for the office in question received at the last-preceding regular election for such office, under the designation of that political party or organization, at least one per cent of the whole number of votes cast for all candidates for such office at such election, (B) a political party or organization whose candidate for Governor at the last-preceding election for Governor received, under the designation of that political party or organization, at least two per cent, but less than twenty per cent, of the whole number of votes cast for all candidates for Governor at such election, or (C) a political party having, at the last-preceding election for Governor, a number of enrolled members on the active and inactive registry lists equal to at least one per cent, but less than twenty per cent, of the total number of enrolled members of all political parties on the active registry list in the state.

Sec. 506. Section 1-217 of the general statutes is repealed and the

365	following is	s substituted	l in lieu	thereof ((Ef	<i>fective</i>	October	1.	2003	١٠
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- 366 (a) No public agency may disclose, under the Freedom of
- 367 Information Act, the residential address of any of the following
- persons if such person has provided the public agency with the written
- 369 notice set forth in subsection (b) of this section:
- 370 (1) A federal court judge, federal court magistrate, judge of the
- 371 Superior Court, Appellate Court or Supreme Court of the state, or
- 372 family support magistrate;
- 373 (2) A sworn member of a municipal police department or a sworn
- 374 member of the Division of State Police within the Department of Public
- 375 Safety;
- 376 (3) An employee of the Department of Correction;
- 377 (4) An attorney-at-law who represents or has represented the state
- in a criminal prosecution;
- 379 (5) An attorney-at-law who is or has been employed by the Public
- 380 Defender Services Division or a social worker who is employed by the
- 381 Public Defender Services Division;
- 382 (6) An inspector employed by the Division of Criminal Justice;
- 383 (7) A firefighter;
- 384 (8) An employee of the Department of Children and Families;
- 385 (9) A member or employee of the Board of Parole;
- 386 (10) An employee of the judicial branch; [or]
- 387 (11) A member or employee of the Commission on Human Rights
- 388 and Opportunities; or
- 389 (12) An employee of the Office of the Victim Advocate.

(b) Any person listed in subsection (a) of this section who seeks to prevent a public agency from disclosing the person's residential address shall give the public agency written notice that the person is included in the list set forth in subsection (a) of this section and that the person does not want such residential address disclosed under the Freedom of Information Act. The written notice shall include the person's residential address.

[(b)] (c) The business address of any person described in this section shall be subject to disclosure under section 1-210. The provisions of this section shall not apply to Department of Motor Vehicles records described in section 14-10."